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S E C R E T SECTION 1 OF 3 USNATO 5620

LIMDIS

E.O. 11652: GDS, 12-31-82 TAGS: PFOR, NATO, MNUC

SUBJ: OCTOBER 10 NPG PERM REPS MEETING

REF: A. NPG/WP(74)8

- B. NPG/STUDY/46
- C. NPG/WP(74)7
- D. NPG/STUDY/44
- E. NPG/WP(74)6
- F. PO/74/130
- G. USNATO 5263
- H. STATE 210763
- I. STATE 223270

SUMMARY: AT OCTOBER 10 MEETING, NPG PERMREPS APPROVED (1) DRAFT MINISTERIAL AGENDA FOR THE ROME NPG MEETING, (2) DRAFT PERMREPS REPORT ON THE NPG STUDY ON COMMUNICATING NATO'S INTENTIONS, AND (3) DRAFT PERMREPS REPORT ON THE SHAPE ILLUSTRATIVE STUDY ON AIR DEFENSE USE. PERMREPS RECEIVED SHAPE PRESENTATION ON THE AIR DEFENSE ILLUSTRATIVE STUDY AND AGREED THAT ALL THAT WOULD BE NECESSARY AT ROME WOULD BE FOR SACEUR TO INTRODUCE THE STUDY WITH SECRET

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SOME GENERAL REMARKS ACCOMPANIED BY A FEW GRAPHIC AIDS. PERM REPS DISCUSSED THE US NUNN AMENDMENT STUDIES AT LENGTH AND EMPHASIZED NEED FOR CLOSE CONSULTATIONS BETWEEN US AND NATO ALLIES BEFORE THE STUDIES ARE PRESENTED TO CONGRESS. SEVERAL

PERMREPS UNDERLINED THEIR INTEREST IN WORK UNDERWAY BY NMA'S ON SELECTIVE EMPLOYMENT PLANNING. US REP CONVEYED US OFFER TO HOST THE SPRING 1975 NPG MEETING. END SUMMARY.

- 1. AFTER OPENING THE MEETING, SYG LUNS INVITED COMMENT ON THE DRAFT AGENDA (REF A) FOR THE NOVEMBER 7-8 NPG MINISTERIAL MEETING IN ROME. PERMREPS APPROVED THE AGENDA WITHOUT CHANGE.
- 2. SYG LUNS INTRODUCED THE NPG STUDY ON COMMUNICATING NATO'S INTENTION TO USE NUCLEAR WEAPONS (CNI) (REF B) AND THE DRAFT PERMREPS REPORT ON THE CNI STUDY (REF C). HE DREW PERMREPS ATTENTION TO MAJOR POINTS ON THE STUDY AND TO PARA 14 OF THE PERM REPS REPORT, WHICH POINTS OUT AREAS FOR POSSIBLE FURTHER NPG WORK. CATALANO (ITALY) SUGGESTED A REVISION TO THE STUDY WHICH EMPHASIZED THAT A CNI ACTION IS NOT MANDATORY, BUT WITHDREW IT WHEN THE SECRETARY GENERAL AGREED TO INCLUDE THE POINT IN HIS INTRODUCTORY REMARKS TO MINISTERS. DE STAERCKE (BELGIUM) ASKED WHEN THE CNI STUDY WOULD GO TO THE DPC. SYG LUNS ANSWERED THAT IT WOULD NOT GO FORWARD UNTIL THE NPG HAD DEALT WITH THE POINTS IN PARA. 14 OF THE DRAFT PERMREPS REPORT, HARTOGH (NETHERLANDS) WELCOMED THE ORGANIZATION AND SUBSTANCE OF THE CNI STUDY, BUT SAID THAT HE FELT THE NPG SHOULD UNDERTAKE ADDITIONAL WORK ON THE SUBJECTS SUGGESTED IN PARA 14 OF THREPORT. HE NOTED THAT NETHERLANDS AUTHORITIES WERE LOOKING FORWARD TO THE DEVELOPMENT

OF PROCEDURES FOR CARRYING OUT A CNI ACTION WHICH WOULD SUPPLEMENT CURRENT CRISIS MANAGEMENT PROCEDURES. HE SAID THE NETHERLANDS ALSO THOUGHT THAT THE NPG SHOULD GIVE FURTHER CONSIDERATION TO "WARNING MESSAGES" AND SHOULD STUDY ENEMY REACTION IN RELATION TO A CNI MESSAGE. MENZIES (CANADA) INDICATED APPROVAL OF THE REPORT, BUT ALSO SAID THAT THE NPG NEEDS TO DO MORE WORK IN THE TWO AREAS NOTED IN PARA 14 BEFORE FORWARDING THE STUDY TO THE DPC. HE ADDED THAT CANADA DID NOT WISH TO PREJUDGE THE OUTCOME OF STUDY ON EITHER SUBJECT, BUT FELT THAT BOTH POINTS SHOULD BE CONSIDERED. PERMREPS THEN APPROVED THE CNI STUDY AND PERMREPS REPORT.

3. AIR VICE MARSHALL BEETHAM (SHAPE) INTRODUCED THE SHAPE SECRET

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ILLUSTRATIVE STUDY - INITIAL USE - AIR DEVENSE (REF D). HE
SAID SACEUR WOULD MAKE THE INTRODUCTORY AND CLOSING REMARKS ON
THE STUDY AT THE ROME NPG MEETING AND WOULD BE AVAILABLE TO ANSWER
ANY QUESTIONS WHICH THE MINISTERS MIGHT HAVE. AFTER A 15 MINUTE
SHAPE PRESENTATION ON THE STUDY, SYG LUNS QUESTIONED THE NEED FOR
SUCH A PRESENTATION TO MINISTERS IN ROME, SUGGESTING THAT A FEW
BRIEF REMARKS BY SACEUR MIGHT BE MORE APPROPRIATE. AFTER DISCUSSION,
PERM REPS APPROVED THE REPORT (REF E), BUT DECIDED TO ELIMINATE THE
BRIEFING FROM THE ROME AGENDA AND TO ASK SACEUR TO INTRODUCE THE
STUDY WITH A FEW BRIEF REMARKS, USING ONE OF TWO BACKGROUND SLIDES

4. LUNS INTRODUCED DISCUSSION OF THE NPG FUTURE WORK PROGRAM BY CALLING ATTENTION TO PARA 3 OF HIS PO (REF F) DEALING WITH THE

US NUNN AMENDMENT STUDIES AND CONSULTAION WITH NATO ON THIS SUBJECT. HE NOTED THAT THE NPG WAS INVOLVED IN WORK THAT COULD BE OF ASSISTANCE TO THE US STUDIES, CITING PHASE I AND PHASE II STUDIES OF THE FOLLOW-ON USE STUDY PROGRAM. HE SAID THAT THE NPG TECHNOLOGY STUDY COULD ALSO BE USEFUL, BUT HE SAID THAT HE UNDERSTOOD, REGRETFULLY, THAT THE RESULTS WOULD PROBABLY NOT BE AVAILABLE IN TIME TO ASSIST IN THE US STUDIES THAT WERE DUE ON APRIL 1, 1974. HE NOTED, HOWEVER, THAT SECRETARY SCHLESINGER'S BRIEFING ON NEW TECHNOLOGY AT THE BERGEN NPG MEETING PROVIDED A HELPFUL BASIS FOR EVALUATION.

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5. DE STAERCKE (BELGIUM) SAID THAT CONSULTATIONS WERE ESSENTIAL ON THE NUNN AMENDMENT STUDIES. HE SAID THAT THE ENTIRE CREDIBILITY OF THE NPG WAS AT STAKE, AND THAT APPROPRIATE CONSULTATIONS WOULD BE A TEST OF WHETHER THE NPG CAN ACHIEVE ITS FUNCTIONS OR NOT. HE WELCOMED THE RECOGNITION IN SYG LUNS' LETTER OF SEPTEMBER 20 (REF G) OF THE IMPORTANCE OF CONSULTATIONS WHILE THE US STUDIES ARE IN PREPARATION. HE CALLED ATTENTION TO THE QUOTE SLIGHT DISCREPANCY UNQUOTE BETWEEN SYG LUNS' LETTER, AND AMBASSADOR RUMSFELD'S LETTER OF AUGUST 27 WHICH SAID THAT THE US WOULD PROVIDE THE RESULTS OF ITS STUDIES TO THE ALLIES AS THEY ARE PROVIDED TO CONGRESS. HE SAID THAT IN ORDER TO MAKE THE ACTION OF THE NPG CREDIBLE, THERE MUST BE PROCEDURES FOR CONSULTATIONS BEFORE THE STUDIES ARE SUBMITTED TO CONGRESS. HE SAID THAT NATO MUST NOT GIVE THE APPEARANCE THAT THE STUDIES RE BEING CONDUCTED WITHOUT CONSTANT CONTACT BETWEEN THE US AND ITS ALLIES.

6. US REP (MCAULIFFE) SAID HE APPRECIATED DE STAERCKE'S REMARKS. HE SAID THAT PRELIMINARY WORK ON THE US STUDIES WAS JUST GETTING UNDERWAY. HE SAID, DRAWING ON GUIDANCE IN REF H,

THAT THE STUDIES WOULD CONSIDER THE OVERALL CONCEPT FOR TACTICAL SECRET

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USE OF NUCLEAR WEAPONS, THE RELATIONSHIP OF NUCLEAR WEAPONS TO DETERRENCE AND CONVENTIONAL DEFENSE, THE QUANTITY OF NUCLEAR WEAPONS ESSENTIAL FOR DEFENSE OF WESTERN EUROPE, AND THE DEVELOP-MENT OF NATO NUCLEAR POSTURE CONSISTENT WITH PROPER EMPHASIS ON CONVENTIONAL DEFENSE. HE SAID THAT THE US STUDIES REQUIRED BY THE NUNN AMENDMENT FORM A PART OF THE LARGER AND CONTINUING REVIEW OF THEATER NUCLEAR POLICIES AND POSTURE THAT ARE ON-GOING IN THE US AND WHICH, HE FELT SURE, WERE ON-GOING IN OTHER ALLIED GOVERNMENT AS WELL. HE SAID THE US IS MINDFUL OF THE INTER-RELATIONSHIP BETWEEN NPG WORK AND THE US STUDIES WHICH WILL BE AN IMPORTANT CONSIDERATION FOR HIS AUTHORITIES. HE TOOK NOTE OF THE QUOTE DISCREPANCY UNQUOTE REFERRED TO BY AMBASSADOR DE STAERCKE, BUT POINTED OUT THAT THERE WOULD BE GOOD OPPOR-TUNITIES FOR THE US AND THE ALLIES TO EXCHANGE INFORMATION. HE SAID. PER REF I. THAT WE EXPECT THAT SECRETATY SCHLESINGER WILL INFORM MINISTERS AT THE ROME NPG MEETING OF THE ACTIONS

WE ARE TAKING TO SATISFY THE NUCLEAR ASPECTS OF THE NUNN AMENDMENT. HE ALSO REITERATED US ASSURANCES TO CONSULT FULLY CONCERNING ANY POSSIBLE CHANGES IN OUR THEATER NUCLEAR POSTURE.

- 7. PECK (UK) WELCOMED US REP'S REMARKS, BUT SAID THAT HE HOPED CONSULTATIONS COULD GO FURTHER. HE SAID THAT WHAT PARTICULARY MATTERS IS THAT THE ALLIES MUST BE ABLE TO DEAL EFFECTIVELY WITH THE US STUDIES IN THEIR OWN GOVERNMENTS. HE POINTED OUT THAT A GOOD PART OF THE NUCLEAR CAPABILITY IN EUROPE INVOLVES ALLIED DELIVERY SYSTEMS. HE SAID ALLIES MUST HAVE ADVNACE INFORMATION TO AVOID MISUNDERSTANDING.
- 8. KRAPF (FRG) AGREED WITH A SUGGESTION BY SYG LUNS THAT PERHAPS SOME NATO PEOPLE SHOULD GO TO THE US TO ASSIST IN THE STUDIES, AND SAID THAT SOME METHOD SHOULD BE DEVISED TO KEEP IN CONSTANT TOUCH WITH WASHINGTON.
- 9. MENZIES (CANADA) POINTED OUT THAT SECTION 302(D) MADE SEVERAL REFERENCES TO THE ROLE OF NUCLEAR WEAPONS IN OVERALL STRATEGY AND TO CONVENTIONAL DEFENSE. HE SAID THAT THE NPG WAS THE PROPER PLACE TO DISCUSS NUCLEAR WEAPONS, BUT THAT PROCEDURES MIGHT ALSO BE NEEDED TO DEAL WITH BROADER ASPECTS SUCH AS SECRET

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MBFR AND OVERALL STRATEGY. HE SAID THAT FRANCE MIGHT ALSO NEED TO BE INVOLVED. HE RECALLED, IN THIS CONNECTIONS, THE DISCUSSION AT THE BERGEN NPG MEETING CONCERNING FRENCH DEPLOYMENT OF PLUTON, AND WONDERED WHETHER SYG LUNS OR THE GERMANS HAD ANY CONTACTS WITH FRENCH ON THIS SUBJECT.

10. SYG LUNS SAID THAT AMBASSADOR DE ROSE HAD ADVISED HIM THAT THE NEW FRENCH GOVERNMENT WAS INVOLVED IN A FULL REVIEW OF ITS RELATIONS WITH NATO. SINCE THIS WAS A VERY SENSITIVE ENDEAVOR FOR GISCARD BECAUSE OF CRITICS WHO WERE QUICK TO ACCUSE THE GOF OF QUOTE SELLING OUT TO NATO UNQUOTE, DE ROSE HAD ADVISED AGAINST HIS SEEKING TO SEE GISCARD AT THIS TIME. SYG LUNS SAID THAT CONSEQUENTLY HE HAD NOT DISCUSSED PLUTON WITH FRANCE. HE ASKED THAT THIS INFORMATION BE TREATED VERY CONFIDENTIALLY.

11. DRAPF (FRG) SAID HIS AUTHORITIES HAD NOT FORGOTTEN THE DISCUSSION AT BERGEN, BUT THEY, TOO, HAD CONCLUDED THAT THE TIME WAS NOT RIPE TO GET INTO THIS PROBLEM WITH THE NEW FRENCH LEADERS.

12. DESTAERCKE (BELGIUM) SAID THE FRENCH PROBLEM SHOULD NOT DIVERT ATTENTION FROM THE ESSENTIAL ISSUE WHICH IS CONSULTATIONS ON THE NUNN AMENDMENT. HE SAID THE WAY TO INVLUENCE THE FRENCH IS TO DEMONSTRATE THAT THE NPG IS EFFECTIVELY INVOLVED IN CONSULTTIONS. HE SAID HE WAS PLEASED THAT SECRETARY SCHLESINGER WOULD DISCUSS THE NUNN AMENDMENT AT ROME, AND SUGGESTED THAT PERHAPS HE WOULD MAKE PROPOSALS FOR PROCEDURES ON FURTHER CONSULTATIONS WITH THE ALLIES.

13. US REP SAID HE THOUGHT HE DETECTED CRITICISM OF THE US IN AMBASSADOR MENZIES' PREVIOUS REMARKS. HE SAID HE REALIZED CANADA WOULD NOT BE AT THE ROME NPG MEETING, BUT POINTED OUT THAT THERE WOULD BE AMPLE OPPORTUNITIES FOR FULL DISCUSSIONS AT MEETINGS OF THE NDAC, DPC, AND NAC. HE SAID THAT THE US HAS PLEADED FOR SUBSTANTIVE DISCUSSIONS, BUT THE ALLIES HAVE NOT ALWAYS RESPONDED. HE SAID HE WAS SURE BOTH SECRETARY SCHLESINGER AND SECRETARY KISSINGER WOULD WELOME THE OPPORTUNITY TO DISCUSS ANY SUBSTANTIVE ISSUES, INCLUDING MBFR, CONNECTED WITH THE NUNN AMENDMENT. MENZIES SAID HE INTENDED NO CRITICISM, BUT SIMPLY WANTED TO CALL ATTENTION TO THE BROADER ASPECTS OF THE NUNN AMENDMENT STIES.#

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14. SYG LUNS NOTED THAT THE NPG WAS DESIGNED TO DEAL SPECIALLY WITH DETAILED AND SENSITIVE INFORMATION AND THAT SOME ISSUES SHOULD BE DEALT WITH IN THE NPG IN PARTICULAR. HE AGREED WITH THE US REP ON THE NEED FOR MORE SUBSTANTIVE DISCUSSIONS BY MINISTERS. HE SAID THAT SECRETARY SCHLESINGER HAD TOLD HIM THAT HE WAS DISAPPOINTED IN THE RESPONSE AT SOME MINISTERIAL MEETINGS AND THAT HE HOPED MORE DIALOGUE WOULD DEVELOP. SYG LUNS SAID, HOWEVER, THAT WITHOUT ADEQUATE PREPARATION IT WAS DOUBTFUL THAT THE DESIRED INTERPLAY WOULD COME FORTH. HE SAID THAT THE NPG WAS INTENDED TO GIVE THE EUROPEAN ALLIES A GREATER ROLE IN NUCLEAR PLANNING, BUT THAT SOMETIME THEY TENDED TO COMPLAIN WITHOUT TAKING FULL ADVANTAGE OF THE OPPORTUNITIES TO MAKE THEIR VIEWS KNOWN. HE SAID HE HOPPED DEEPER CONSULTATION WOULD COME ABOUT.

15. ERALP (TURKEY) SAID, IN REFERENCE TO PARA 6 OF SYG LUNS'
PO ON FUTURE WORK (REF F) ON ADM'S, THAT THERE SEEMED TO BE NO
PROGRESS TO REPORT ON IMPLEMENTATION OF THE SPECIAL ADM GUIDELINES AND THAT THERE HAD BEEN NO CHANGE IN TURKEY'S POLICIES ON
THIS SUBJECT. HE SAID THAT SINCE IT DID NOT APPEAR USEFUL
TO PREPARE A NEW STATUS REPORT, PARA 6 OF THE PO MIGHT BE
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DROPPED ALTOGETHER. THEODOROPOULOS (GREECE) SAID HE REALIZED THERE HAD BEEN NO PROGRESS, BUT IT MIGHT BE USEFUL TO POINT THIS OUT. SYG LUNS AGREED, AND SAID HE WOULD REVISE HIS PO TO SAY THAT THERE HAD BEEN NO PROGRESS AND THUS THERE WAS NO NEED TO PREPARE A NEW STATUS REPORT AT THIS TIME.

16 SYG LUNS THEN TURNED TO SUBJECT OF SELECTIVE EMPLOYMENT PLANNING (SEP) WHICH SEVERAL PERMREPS WANTED TO DISCUSS.
AIR VICE MARSHALL BEETHAM (SHAPE) SAID THAT SACEUR WOULD MAKE A STATEMENT ON THE SUBJECT AT ROME WHICH HE WOULD CIRCULATE TO ALL NPG COUNTRIES. HE SAID SHAPE IS PREPARING A BACKGROUND PAPER ON SEP WHICH IT WILL ISSUE LATER THIS ONTH. HE SAID THE CONCEPT OF SEP ORIGINATED ABOUT TWO YEARS AGO AS A RESULT OF PROBLEMS IN EXERCISES OF HANDLING A LARGE NUMBER OF PIECE-MEAL NUCLEAR RELASE REQUESTS. HE SAID THE IDEA BEHIND SEP IS TO PROVIDE A BETTER MEANS TO CONTROL AND INITIATE POSSIBLE REQUESTS FOR RELEASE OF NCULEAR WEAPONS.

17. MENZIES (CANADA) SAID HIS AUTHORITIES ARE INTERESTED TO UNDERSTAND MORE ABOUT THE CONCEPT AND ASSUMPTIONS UNDERLYING SEP AND ITS RELATION TO BROADER BACKGROUND OF RECENT STRATEGIC INITIATIVES. HE SAID HE WOULD HOPE THE NPG WOULD RETURN TO THIS SUBJECT AFTER THE ROME MEETING. KRAPF (FRG) ALSO UNDERLINED STRONG INTEREST OF FRG IN THIS SUBJECT. PECK (UK) SHARED THIS INTEREST, AND WONDERED WHETHER THE SECDEF'S STATEMENT ON STRATEGIC FORCES AND DOCTRINE ISSUED AT THE DPC MEETING IN JUNE MIGHT BE THOUGHT TO BE DIFFERENT THAN NATO POLICY SET FORTH IN THE CONCEPT FOR THE ROLE OF THEATER NUCLEAR STRIKE FORCES (DPC/D(70)59(REV)).

18. US REP CONVEYED OFFER TO HOST SPRING 1975 NPG MEETING (REF I). PECK (UK) WELCOMED THE OFFER, AND SAID IT WAS A GOOD TIME FOR THE NPG TO BE SEEN MEETING IN THE US. HE SAID THE FACT THAT THE MEETING WOULD BE HELD IN THE US WOULD FACILITATE SEPARATION OF THE NPG MEETING AND THE DPC MEETING, WHICH HIS AUTHORITIES BELIEVE WOULD BE DESIRABLE.MCAULIFFE

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Message Attributes

Automatic Decaptioning: Z Capture Date: 11 JUN 1999 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: n/a Control Number: n/a Copy: SINGLE Draft Date: 10 OCT 1974 Decaption Date: 28 MAY 2004 Decaption Note: 25 YEAR REVIEW Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974ATO05620

Document Number: 1974ATO05620 Document Source: ADS Document Unique ID: 00

Drafter: n/a Enclosure: n/a

Executive Order: 11652 GDS, 12-31-82

Errors: n/a Film Number: n/a From: NATO

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1974/newtext/t19741091/abbryxtf.tel Line Count: 344

Locator: TEXT ON-LINE

Office: n/a **Original Classification: SECRET**

Original Handling Restrictions: LIMDIS Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 7

Previous Channel Indicators: Previous Classification: SECRET

Previous Glassification: SECRET
Previous Handling Restrictions: LIMDIS
Reference: A. NPG/WP(74)8 B. NPG/STUDY/46 C. NPG/WP(74)7 D. NPG/STUDY/44 E.
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Pavious Comment: p/o NPG/WP(74)6 F. PO/74/130

Review Comment: n/a Review Content Flags: Review Date: 28 OCT 2002

Review Event:

Review Exemptions: n/a

Review History: WITHDRAWN <11 APR 2002 by boyleja, REFER TO DOD>; RELEASED <28 OCT 2002 by garlanwa>; APPROVED <28-Oct-2002 by

garlanwa> Review Markings:

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: OCTOBER 10 NPG PERM REPS MEETING TAGS: PFOR, NATO, MNUC

To: STATE

SECDEF INFO USCINCEUR USNMR SHAPE USLOSACLANT

CINCLANT Type: TE

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005